

1 Introduced by Council Members Salem and White:
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4 **ORDINANCE 2024-888**

5 AN ORDINANCE APPROPRIATING \$1,333,728.00 FROM
6 HOMELESSNESS INITIATIVES SPECIAL REVENUE FUND
7 DESIGNATED CONTINGENCY ACCOUNTS TO THE
8 JACKSONVILLE FIRE AND RESCUE DEPARTMENT TO
9 PROVIDE \$634,421.60 TO TRINITY RESCUE MISSION,
10 INC. ("TRINITY RESCUE"), \$288,970.40 TO THE CITY
11 RESCUE MISSION, INC. ("CITY RESCUE"), AND
12 \$410,336.00 TO THE SALVATION ARMY ("SALVATION
13 ARMY") TO BE USED TO INCREASE HOMELESS SHELTER
14 CAPACITY IN DUVAL COUNTY AS MORE SPECIFICALLY
15 DESCRIBED HEREIN; INVOKING THE EXEMPTION IN
16 SECTION 126.108(G) (EXEMPTIONS FROM COMPETITIVE
17 SOLICITATION), PART 1 (GENERAL REGULATIONS;
18 ETHICS AND TRANSPARENCY IN PUBLIC CONTRACTING),
19 CHAPTER 126 (PROCUREMENT CODE), *ORDINANCE CODE*,
20 TO ALLOW FOR DIRECT CONTRACTS WITH TRINITY
21 RESCUE, CITY RESCUE AND SALVATION ARMY; WAIVING
22 SECTION 118.107 (NONPROFITS TO RECEIVE FUNDING
23 THROUGH A COMPETITIVE EVALUATED AWARD PROCESS),
24 PART 1 (GENERAL PROVISIONS), CHAPTER 118 (CITY
25 GRANTS), *ORDINANCE CODE*, TO ALLOW FOR DIRECT
26 CONTRACTS WITH TRINITY RESCUE, CITY RESCUE, AND
27 SALVATION ARMY; APPROVING, AND AUTHORIZING THE
28 MAYOR, OR HER DESIGNEE, AND THE CORPORATION
29 SECRETARY TO EXECUTE AND DELIVER ON BEHALF OF
30 THE CITY, AN AGREEMENT BETWEEN THE CITY OF
31 JACKSONVILLE AND TRINITY RESCUE, AN AGREEMENT

1 BETWEEN THE CITY OF JACKSONVILLE AND CITY
2 RESCUE, AND AN AGREEMENT BETWEEN THE CITY OF
3 JACKSONVILLE AND SALVATION ARMY; PROVIDING FOR
4 OVERSIGHT BY THE JACKSONVILLE FIRE AND RESCUE
5 DEPARTMENT; REQUESTING ONE CYCLE EMERGENCY
6 PASSAGE; PROVIDING AN EFFECTIVE DATE.

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8 **WHEREAS**, commencing on October 1, 2024, the City was required
9 to begin enforcing Section 125.0231, *Florida Statutes*, which was
10 enacted by the Florida Legislature and signed into law on March 20,
11 2024; and

12 **WHEREAS**, pursuant to Section 125.0231, *Florida Statutes*, the
13 City may not authorize or otherwise allow regular public camping and
14 sleeping on public properties, including, but not limited to, any
15 public building or its grounds and any public right of way under the
16 City's jurisdiction; and

17 **WHEREAS**, commencing on January 1, 2025, this new law authorizes
18 City residents, the owner of a business located in the City, and the
19 Attorney General to file an injunction lawsuit against the City for
20 authorizing or allowing regular public camping and sleeping that is
21 not otherwise permitted under the statute; and

22 **WHEREAS**, the City desires to comply with Section 125.0231,
23 *Florida Statutes*, by addressing the acute need for additional homeless
24 shelter capacity in order to provide those experiencing homelessness
25 with a safe place to sleep in lieu of public camping and sleeping;
26 and

27 **WHEREAS**, Trinity Rescue Mission, Inc. ("Trinity Rescue"), The
28 City Rescue Mission, Inc. ("City Rescue") and The Salvation Army
29 ("Salvation Army") currently operate shelters in Duval County and
30 these entities have estimated that expanding shelter capacity by an
31 additional 110 beds in total will provide sufficient capacity to

1 address the immediate need for shelter space to comply with Section
2 125.0231, *Florida Statutes*, and to provide additional time to assess
3 future needs; and

4 **WHEREAS**, this Ordinance is intended to fund the costs
5 associated with increasing shelter capacity by 44 additional beds at
6 Trinity Rescue, 26 additional beds at City Rescue, and 40 additional
7 beds at Salvation Army to serve Duval County's homeless; now therefore

8 **BE IT ORDAINED** by the Council of the City of Jacksonville:

9 **Section 1. Appropriation.** For the 2024-2025 fiscal year,
10 within the City's budget, there are hereby appropriated the indicated
11 sum(s) from the account(s) listed in subsection (a) to the account(s)
12 listed in subsection (b):

13 (The account information is attached hereto as **Exhibit 1** and
14 incorporated herein by this reference)

15 (a) Appropriated from:

16 See **Exhibit 1** \$1,333,728.00

17 (b) Appropriated to:

18 See **Exhibit 1** \$1,333,728.00

19 (c) Explanation of Appropriation:

20 The funding above is an appropriation of \$1,333,728.00 from
21 Homelessness Initiatives Special Revenue Fund Designated
22 Contingency accounts to the Jacksonville Fire and Rescue
23 Department ("JFRD") to provide City funds to Trinity
24 Rescue, City Rescue and Salvation Army to offset costs for
25 renovations to existing homeless shelters for increased
26 bed space and for operational expenses related to the
27 increased shelter capacity as more specifically described
28 herein.

29 **Section 2. Purpose.** The purpose of the appropriation in
30 Section 1 is to provide funds to Trinity Rescue Mission, Inc., The
31 City Rescue Mission, Inc. and The Salvation Army to expand homeless

1 shelter capacity by an additional 110 beds total to address the needs
2 of Duval County's homeless population in light of the City's
3 obligation to comply with Section 125.0231 *Florida Statutes*. The City
4 funds appropriated herein will be paid to Trinity Rescue, City Rescue
5 and Salvation Army on a reimbursement basis to offset the operational
6 costs to increase bed space in their respective shelters (44 beds at
7 Trinity Rescue, 26 beds at City Rescue, and 40 beds at Salvation
8 Army) at a flat annual rate of \$11,500.08 per bed so long as the
9 additional beds are brought into service on or before January 1,
10 2025. Each entity will also be paid for the capital costs necessary
11 to add the aforementioned additional capacity to their individual
12 shelters. In addition, as a condition of receiving these funds,
13 Trinity Rescue, City Rescue, and Salvation Army are required to
14 provide 24/7 coordination and intake support, live capacity
15 information online and via phone, to jointly staff a shelter hotline
16 on a weekly rotating basis, and to provide secure storage capacity
17 for personal belongings. The Jacksonville Fire and Rescue Department
18 ("JFRD") has been identified as the lead agency to respond to
19 instances of public camping and will coordinate with Trinity Rescue,
20 City Rescue, and Salvation Army to track data for key results so that
21 real time adjustments can be made to improve effectiveness and address
22 areas that are under- or over-resourced.

23 **Section 3. Invoking the Exemption in Section 126.108(g),**
24 **Ordinance Code.** The City is hereby authorized to directly procure
25 the professional services of Trinity Rescue, City Rescue, and
26 Salvation Army to provide additional bed capacity within their
27 existing homeless shelters as described herein. Pursuant to Section
28 126.108(g) (Exemptions from competitive solicitation), Part 1
29 (General Regulations; Ethics and Transparency in Public Contracting),
30 Chapter 126 (Procurement Code), *Ordinance Code*, such procurement is
31 exempted from competitive solicitation because the supplies or

1 services are to be provided by those specifically prescribed within
2 authorizing legislation. With the exception of the foregoing, all
3 other provisions of Chapter 126, *Ordinance Code*, shall remain in full
4 force and effect.

5 **Section 4. Waiver of Section 118.107, *Ordinance Code*.** The
6 provisions of Section 118.107 (Nonprofits to receive funding through
7 a competitive evaluated award process), Part 1 (General Provisions),
8 Chapter 118 (City Grants), *Ordinance Code*, are hereby waived to allow
9 for direct contracts with Trinity Rescue, City Rescue, and Salvation
10 Army. This waiver is justified because each of these entities has
11 extensive experience providing shelter services to the homeless and
12 are the most familiar with the unique needs of this population.

13 **Section 5. Approval and Authorization to Execute.** There is
14 hereby approved, and the Mayor, or her designee, and the Corporation
15 Secretary are hereby authorized to execute and deliver on behalf of
16 the City an agreement with Trinity Rescue Mission, Inc. in an amount
17 not-to-exceed \$634,421.60, an agreement with The City Rescue Mission,
18 Inc. in an amount not-to-exceed \$288,970.40, and an agreement with
19 The Salvation Army in an amount not-to-exceed \$410,336.00, subject
20 to the Term Sheets attached hereto as **Exhibit 2** and incorporated
21 herein by this reference, for a term commencing on October 1, 2024
22 through September 30, 2025, and all other contracts and documents,
23 including extensions, renewals and amendments to the agreement, and
24 to otherwise take all action necessary to effectuate the intent of
25 this Ordinance, subject to appropriate legal review and approval by
26 the General Counsel, or his or her designee, and the City's Risk
27 Management Division for appropriate insurance and indemnification
28 requirements in accordance with Section 128.601, *Ordinance Code*.

29 **Section 6. Oversight Department.** The Jacksonville Fire and
30 Rescue Department shall oversee the project described herein.

1 **Section 7. Requesting One Cycle Emergency Passage Pursuant**
2 **to Council Rule 4.901 Emergency.** One cycle emergency passage of this
3 legislation is requested. The nature of the emergency is that there
4 is an immediate need for additional beds to house Duval County's
5 homeless population. In light of the City's obligation to comply with
6 Section 125.0231, *Florida Statutes*, and the need for renovations to
7 be completed at each shelter to bring the additional bed capacity
8 online, the City desires to make the funds appropriated herein
9 available as soon as possible.

10 **Section 8. Effective Date.** This Ordinance shall become
11 effective upon signature by the Mayor or upon becoming effective
12 without the Mayor's signature.

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14 Form Approved:

15
16 /s/ Mary E. Staffopoulos

17 Office of General Counsel

18 Legislation Prepared By: Mary E. Staffopoulos

19 GC-#1656173-v3-Shelter_Capacity_Approp_(HB_1365) (Salem).docx